## Transylvania County Transportation



### Title VI Program Plan

Adopted by Transylvania County Board of Commissioners on April 24, 2023

#### TITLE VI PLAN REVIEW AND ADOPTION

On behalf of the Transylvania County Board of Commissioners for Transylvania County Transportation, I hereby acknowledge receipt of the Title VI Nondiscrimination Plan. We, the Transylvania County Board of Commissioners, have **reviewed and hereby adopt** this Plan. We are committed to ensuring that all decisions are made in accordance with the nondiscrimination guidelines of this Plan, to the end that no person is excluded from participation in, denied the benefits of, or otherwise subjected to discrimination under any Transportation services and activities on the basis of race, color, national origin, sex, age, creed (religion), or disability, as protected by Title VI of the Civil Rights Act of 1964 and the nondiscrimination provisions of the Federal Transit Administration.

a I Cly

Signature of Authorizing Official

4)24)2023 DATE

#### **Table of Contents**

Title VI Nondiscrimination Agreement	5
1.0 Introduction	6
2.0 Description of Programs and Services	6
2.1 Program(s) and Services Administered	6
2.2 Funding Sources / Tables	6
2.3 Decision-Making Process	7
2.4 Title VI Coordinator	7
2.5 Change of Title VI Coordinator and/or Head of Decision-making Body	8
2.6 Organizational Chart	8
2.7 Subrecipients	8
3.0 Title VI Nondiscrimination Policy Statement	8
4.0 Notice of Nondiscrimination	9
5.0 Procedures to Ensure Nondiscriminatory Administration of Programs and Services	10
6.0 Contract Administration	11
6.1 Contract Language	11
6.2 Nondiscrimination Notice to Prospective Bidders	13
7.0 External Discrimination Complaint Procedures	13
Discrimination Complaint Form	16
Discrimination Complaints Log	17
Investigative Guidance	19
8.0 Service Area Population Characteristics	20
8.1 Race and Ethnicity	20
8.2 Age & Sex	20
8.3 Disability	21
8.4 Poverty	22
8.5 Household Income	23
8.6 Limited English Proficiency Populations	23
8.7 Population Locations	23
9.0 Title VI Equity Analyses (and Environmental Justice Assessments)	23
10.0 Public Involvement	23
10.1 Introduction	24
10.2 Public Notification	24
10.3 Dissemination of Information	24
	3

10.4 Meetings and Outreach	25
10.5 Limited English Proficiency	26
10.6 Demographic Requests	29
10.7 Key Community Contacts	30
10.8 Summary of Outreach Efforts Since the Last Title VI Program Submission	30
11.0 Staff Training	31
12.0 Nonelected Boards and Committees – By Race and Gender	31
13.0 Record-Keeping and Reports	31
Appendices	33
Appendix A – Applicable Nondiscrimination Authorities	
Appendix B – Organizational Chart	
Appendix C – NCDOT's Transit Review Checklist	

Appendix D – Sample Investigative Report

Appendix E – Transylvania County Limited English Proficiency Populations

#### TITLE VI NONDISCRIMINATION AGREEMENT BETWEEN THE NORTH CAROLINA DEPARTMENT OF TRANSPORTATION AND TRANSYLVANIA COUNTY TRANSPORTATION

In accordance with DOT Order 1050.2A, Transylvania County Transportation assures the North Carolina Department of Transportation (NCDOT) that no person shall, on the ground of **race**, **color**, **national origin**, **sex**, **creed**, **age**, **or disability**, as provided by Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987 and related nondiscrimination authorities, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination or retaliation under any program or activity undertaken by Transylvania County Transportation.

Further, Transylvania County Transportation hereby agrees to:

- 1. Designate a Title VI Coordinator that has a responsible position within the organization and easy access to the Transylvania County Board of Commissioners Chairman of the organization.
- 2. Issue a policy statement, signed by the Transportation Planner of the Transportation County Transportation, which expresses a commitment to the nondiscrimination provisions of Title VI and related applicable statutes. The signed policy statement shall be posted and circulated throughout the organization and to the general public and published where appropriate in languages other than English. The policy statement will be re-signed when there is a change of position.
- 3. Insert the clauses of the contract language from Section 6.1 in every contract awarded by the organization. Ensure that every contract awarded by the organization's contractors or consultants also includes the contract language.
- 4. Process all and, when required, investigate complaints of discrimination consistent with the procedures contained within this Plan. Log all complaints for the administrative record.
- 5. Collect statistical data (race, color, national origin, sex, age, disability) on participants in, and beneficiaries of, programs and activities carried out by the organization.
- 6. Participate in training offered on Title VI and other nondiscrimination requirements. Conduct or request training for employees or the organization's subrecipients.
- 7. Take affirmative action, if reviewed or investigated by NCDOT, to correct any deficiencies found within a reasonable time period, not to exceed 90 calendar days, unless reasonable provisions are granted by NCDOT.
- 8. Document all Title VI nondiscrimination-related activities as evidence of compliance. Submit information and reports to NCDOT on a schedule outlined by NCDOT.

**THIS AGREEMENT** is given in consideration of, and for the purpose of obtaining, any and all federal funds, grants, loans, contracts, properties, discounts or other federal financial assistance under all programs and activities and is binding.

Authorized Signature

Date

Jeff Adams Planning & Community Development Director

#### **1.0 INTRODUCTION**

Title VI of the 1964 Civil Rights Act, 42 U.S.C. 2000d provides that: "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." The broader application of nondiscrimination law is found in other statutes, executive orders, and regulations, which provide additional protections based on age, sex, creed (religion), and disability, including the 1987 Civil Rights Restoration Act, which extended nondiscrimination coverage to all programs and activities of federal-aid recipients, subrecipients, and contractors, including those that are not federally-funded (see Appendix A – Applicable Nondiscrimination Authorities).

Transylvania County Transportation is a recipient of Federal Transit Administration (FTA) funds from the North Carolina Department of Transportation (NCDOT). Transylvania County Transportation establishes this Title VI Nondiscrimination Plan for the purpose of complying with Title VI of the Civil Rights Act of 1964, as required by FTA Circular 4702.1B, and related requirements outlined within the FTA Certifications & Assurances, "Nondiscrimination Assurance." This document details the nondiscrimination program, policies, and practices administered by Transylvania County Transportation, and will be updated periodically to incorporate changes and additional responsibilities as they are made. This Plan will be submitted to NCDOT or FTA, upon request.

#### 2.0 DESCRIPTION OF PROGRAMS AND SERVICES

#### 2.1 PROGRAM(S) AND SERVICES ADMINISTERED

Transylvania County Public Transportation provides demand response – door-to-door transportation services (scheduled by appointment) and fixed route transportation services for the residents of Transylvania County. The cost of transportation is \$1.00 per trip. Demand response has a limit of 3 stops per trip. The county also contracts with a local service provider to supplement their services offering a discounted rate. Requests for demand response transportation must be made prior to 10:00 am at least one (1) workday in advance. Service is in operation Monday through Friday.

Type of Service	Days of week	Times	Fare (if applicable)
Demand Response	Mon, Tues, Wed, Thurs, Fri	6:30 am to 5:00 pm	Rural General Public Fare is \$1.00 per stop
Fixed Route	Mon, Tues, Wed, Thurs, Fri	6:30 am to 5:00 pm	Fare is \$1.00 per trip
Para Transit	Mon, Tues, Wed, Thurs, Fri	6:30 am to 5:00 pm	Fare is \$1.00 per trip

#### 2.2 FUNDING SOURCES / TABLES

For the purpose of federally assisted programs, "federal assistance" shall include:

- 1. grants and loans of Federal funds;
- 2. the grant or donation of Federal property and interest in property;
- 3. the detail of Federal personnel;
- 4. the sale and lease of, and the permission to use (on other than a casual or transient basis), Federal property or any interest in such property without consideration or at a nominal consideration, or at a consideration which is reduced for the purpose of assisting the recipient, or in recognition of the public interest to be served by such sale or lease to the recipient; and

5. any Federal agreement, arrangement, or other contract which has, as one of its purposes, the provision of assistance.

Each FTA Formula Grant received by our system during the past year, and whether the funds were received through NCDOT or directly from FTA, is checked below.

Grant Title	NCDOT	FTA	Details (i.e., purpose, frequency, and duration of receipt)			
<b>5310</b> (Transportation for Elderly Persons and Persons with Disabilities)	$\boxtimes$		Grant applied for annually and reimbursed quarterly to serve the needs of seniors and individuals with disabilities.			
<b>5311</b> (Formula Grants for Other than Urbanized Areas)	$\boxtimes$		Administrative and Capital Grants applied for annually and reimbursed quarterly to serve public transportation.			

#### 2.3 DECISION-MAKING PROCESS

Board or Committee Name	Appointed	Elected	# of Members
Transit Advisory Board	$\boxtimes$		12
Transylvania County Board of Commissioners		$\boxtimes$	5

#### 2.4 TITLE VI COORDINATOR

The individual below has been designated as the Title VI Coordinator for Transylvania County Transportation, and is empowered with enough authority and responsibility to implement the Title VI Nondiscrimination Program:

Jeff Adams Planning & Community Development Director Transylvania County Transportation 106 East Morgan Street, Suite 205 (828) 884-1710 jeff.adams@transylvaniacounty.org

Key responsibilities of the Coordinator include:

- Maintaining knowledge of Title VI and related requirements.
- Attending civil rights training when offered by NCDOT or any other regulatory agency.
- Administering the Title VI Nondiscrimination Program and coordinating implementation of this Plan.
- Training internal staff and officials on their Title VI nondiscrimination obligations.
- Disseminating Title VI information internally and to the general public, including in languages other than English.
- Presenting Title VI-related information to decision-making bodies for input and approval.
- Ensuring Title VI-related posters are prominently and publicly displayed.
- Developing a process to collect data related to race, national origin, sex, age, and disability to ensure minority, low-income, and other underserved groups are included and not discriminated against.
- Ensuring that non-elected boards and committees reflect the service area and minorities are represented.

- Implementing procedures for prompt processing (receiving, logging, investigating and/or forwarding) of discrimination complaints.
- Coordinating with, and providing information to, NCDOT and other regulatory agencies during compliance reviews or complaint investigations.
- Promptly resolving areas of deficiency to ensure compliance with Title VI nondiscrimination requirements.

#### 2.5 CHANGE OF TITLE VI COORDINATOR

If Title VI Coordinator or Planning & Community Development Director changes, this document and all other documents that name the Coordinator or Planning & Community Development Director, will immediately be updated, and an updated policy statement will be signed by the new Planning & Community Development Director.

#### 2.6 ORGANIZATIONAL CHART

Transylvania County Transportation currently employs 13 staff which consist of the following job categories:

- Planning & Community Development Director (1)
  - Transit Operations Supervisor (1)
- Administrative Support Specialists (1)
- Drivers (6)
- Substitute Drivers (3)

An organizational chart showing the Title VI Coordinator's place within the organization is in Appendix B.

#### 2.7 SUBRECIPIENTS

.

Transylvania County Transportation does not have pass through funds to any other organizations and, therefore, does not have any subrecipients.

#### 3.0 TITLE VI NONDISCRIMINATION POLICY STATEMENT

It is the policy of <u>Transylvania County Transportation</u>, as a federal-aid recipient, to ensure that no person shall, on the ground of **race**, **color**, **national origin**, **sex**, **creed** (**religion**), **age or disability**, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any of our programs and activities, as provided by Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, and all other related nondiscrimination laws and requirements.

Jeff Adams, Planning & Community Development Director

4.24.23 Date

#### **Title VI and Related Authorities**

Title VI of the Civil Rights Act of 1964 (42 U.S.C. Section 2000d) provides that, "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance." The 1987 Civil Rights Restoration Act (P.L. 100-259) clarified and restored the original intent of Title VI by expanding the

definition of "programs and activities" to include all programs and activities of federal-aid recipients, subrecipients, and contractors, whether such programs and activities are federally assisted or not.

Related nondiscrimination authorities include, but are not limited to: U.S. DOT regulation, 49 CFR part 21, "Nondiscrimination in Federally-assisted Programs of the Department of Transportation–Effectuation of Title VI of the Civil Rights Act"; 49 U.S.C. 5332, "Nondiscrimination (Public Transportation)"; FTA Circular 4702.1B - Title VI Requirements and Guidelines for Federal Transit Administration Recipients; DOT Order 5610.2a, "Actions to Address Environmental Justice in Minority Populations and Low-Income Populations"; FTA C 4703.1 - Environmental Justice Policy Guidance For Federal Transit Administration Recipients; Policy Guidance Concerning (DOT) Recipient's Responsibilities to Limited English Proficient (LEP) Persons, 74 FR 74087; The Americans with Disabilities Act of 1990, as amended, P.L. 101-336; Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. 790; Age Discrimination Act of 1975, as amended 42 U.S.C. 6101; Title IX of the Education Amendments of 1972, 20 U.S.C. 1681; Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, 42 U.S.C. 4601; Section 508 of the Rehabilitation Act of 1973, 29 U.S.C. 794d

#### Implementation

- This statement will be signed by Jeff Adams, Planning & Community Development Director of Transportation County Transportation and re-signed whenever a new person assumes that position.
- The signed statement will be posted on office bulletin boards, near the receptionist's desk, in meeting rooms, inside vehicles, and disseminated within brochures and other written materials.
- The *core* of the statement (signature excluded) will circulate *internally* within annual acknowledgment forms.

#### 4.0 NOTICE OF NONDISCRIMINATION

- Transylvania County Transportation operates its programs and services without regard to race, color, national origin, sex, creed (religion), age, and disability in accordance with Title VI of the Civil Rights Act and related statutes. Any person who believes she or he has been aggrieved by any unlawful discriminatory practice may file a complaint with Transylvania County Transportation.
- For more information on Transylvania County Transportation's civil rights program, and the procedures to file a complaint, contact (828) 884-3203; email <u>transport@transylvaniacounty.org</u>; or visit our administrative office at 106 East Morgan Street, Suite 205. For more information, visit www.transylvaniacounty.org/departments/transportation.
- > If information is needed in another language, contact (828) 884-3203.
- A complainant may file a complaint directly with the North Carolina Department of Transportation by filing with the Office of Civil Rights, External Civil Rights Section, 1511 Mail Service Center, Raleigh, NC 27699-1511, Attention: Title VI Nondiscrimination Program; phone: 919-508-1808 or 800-522-0453, or TDD/TTY: 800-735-2962.
- A complainant may file a complaint directly with the Federal Transit Administration by filing a complaint with the Office of Civil Rights, Attention: Title VI Program Coordinator, East Building, 5th Floor-TCR, 1200 New Jersey Ave., SE, Washington, DC 20590.

#### Implementation

- The notice will be posted in its entirety on our website and in any documents and reports we distribute.
- The notice will be posted in our offices and inside/on our vehicles.
- Ads in newspapers and other publications shall include the following: "Transylvania County Transportation operates without regard to **race, color, national origin, sex, creed (religion), age**

**or disability.** For more information on Transylvania County Transportation's Title VI program or how to file a discrimination complaint, please contact (828) 884-3203; email <u>transport@transylvaniacounty.org</u> or visit our administrative office at 106 East Morgan Street, Suite 205.

• The statement will be posted or provided in languages other than English, when appropriate.

#### 5.0 PROCEDURES TO ENSURE NONDISCRIMINATORY ADMINISTRATION OF PROGRAMS AND SERVICES

We are committed to nondiscriminatory administration of our programs and services, organization wide. Transylvania County Transportation will remind employees of Title VI nondiscrimination obligations through staff training and use of the **Annual Education and Acknowledgment Form** below. The Title VI Coordinator will periodically assess program operations to ensure this policy is being followed.

#### Transylvania County Transportation Education and Acknowledgement Form

#### **Title VI Nondiscrimination Policy**

(Title VI and related nondiscrimination authorities)

No person shall, on the grounds of race, color, national origin, sex, age, creed, or disability, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity of a Federal-aid recipient.

All employees and representatives of Transylvania County Transportation are expected to consider, respect, and observe this policy in their daily work and duties. If any person approaches you with a civil rights-related question or complaint, please direct to Jeff Adams, Planning and Community Development Director r at Transylvania County Transportation.

In all dealings with the public, use courtesy titles (e.g., Mr., Mrs., Miss, Dr.) to address or refer to them without regard to their race, color, national origin, sex, age or disability.

#### Acknowledgement of Receipt of Title VI Program

I hereby acknowledge receipt of Transylvania County Transportation's Title VI Program and other nondiscrimination guidelines. I have read the Title VI Program and I am committed to ensuring that no person is excluded from participation in or denied the benefits of Transylvania County Transportation programs, policies, services and activities on the basis of race, color, national origin, sex, age, creed (religion), or disability, as provided by Title VI of the Civil Rights Act of 1964 and related nondiscrimination statutes.

Signature

Date

#### Implementation

 Periodically, but not more than once a year, employees and representatives will receive, review and certify commitment to the Title VI Program.

- New employees shall be informed of Title VI provisions and expectations to perform their duties, accordingly, asked to review the Title VI Program, and required to sign the acknowledgement form.
- Periodic review of operational practices and guidelines by the Title VI Coordinator to verify compliance with the Title VI Program. Maintain documents of each review on file.
- Signed acknowledgement forms and records of internal assessments will remain on file for at least three years.

#### **6.0 CONTRACT ADMINISTRATION**

Transylvania County Transportation ensures all contractors will fulfill their contracts in a nondiscriminatory manner. While contractors are not required to prepare a Title VI Program, they must comply with the nondiscrimination requirements of the organization to which they are contracted. Transylvania County Transportation and its contractors will not discriminate in the selection and retention of contractors (at any level) or discriminate in employment practices in connection with any of our projects.

#### 6.1 CONTRACT LANGUAGE

I. During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

(1) Compliance with Regulations: The contractor (hereinafter includes consultants) will comply with the Acts and the Regulations relative to Nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation, Federal Transit Administration (FTA), as they may be amended from time to time, which are herein incorporated by reference and made a part of this contract.

(2) Nondiscrimination: The contractor, with regard to the work performed by it during the contract, will not discriminate on the grounds of race, color, national origin, sex, age, creed (religion), low-income, limited English proficiency, or disability in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor will not participate directly or indirectly in the discrimination prohibited by the Acts and the Regulations, including employment practices when the contract covers any activity, project, or program set forth in Appendix B of 49 CFR Part 21.

(3) Solicitations for Subcontractors, Including Procurements of Materials and Equipment: In all solicitations, either by competitive bidding, or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the contractor of the contractor's obligations under this contract and the Acts and the Regulations relative to Nondiscrimination on the grounds of race, color, or national origin.

(4) Information and Reports: The contractor will provide all information and reports required by the Acts, the Regulations, and directives issued pursuant

thereto and will permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Recipient or the FTA to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the contractor will so certify to the Recipient or the FTA, as appropriate, and will set forth what efforts it has made to obtain the information.

(5) Sanctions for Noncompliance: In the event of a contractor's noncompliance with the Nondiscrimination provisions of this contract, the Recipient will impose such contract sanctions as it or the FTA may determine to be appropriate, including, but not limited to:

- (a) withholding payments to the contractor under the contract until the contractor complies; and/or
- (b) cancelling, terminating, or suspending a contract, in whole or in part.

(6) Incorporation of Provisions: The contractor will include the provisions of paragraphs one through six in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant thereto. The contractor will take action with respect to any subcontract or procurement as the Recipient or the FTA may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the contractor becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the contractor may request the Recipient to enter into any litigation to protect the interests of the Recipient. In addition, the contractor may request the United States to enter into the litigation to protect the interests of the United States.

II. During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees to comply with the following nondiscrimination statutes and authorities; including but not limited to:

#### Pertinent Nondiscrimination Authorities

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21.
- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. § 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 et seq.), (prohibits discrimination on the basis of sex);
- Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. § 794 et seq.), as amended, (prohibits discrimination on the basis of disability); and 49 CFR Part 27;
- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 et seq.), (prohibits discrimination on the basis of age);
- Airport and Airway Improvement Act of 1982, (49 USC § 471, Section 47123), as amended, (prohibits discrimination based on race, creed, color, national origin, or sex);
- The Civil Rights Restoration Act of 1987, (PL 100-209), (Broadened the scope, coverage and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms "programs or activities" to include all of the programs or activities of the Federal-aid recipients, sub-recipients and contractors, whether such programs or activities are Federally funded or not);
- Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131-12189) as implemented by Department of Transportation regulations at 49 C.F.R. parts 37 and 38;
- The Federal Aviation Administration's Nondiscrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex);
- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority

Populations and Low-Income Populations, which ensures Nondiscrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;

- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency, and resulting agency guidance, national origin discrimination includes discrimination because of Limited English proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100);
- Title IX of the Education Amendments of 1972, as amended, which prohibits you from discriminating because of sex in education programs or activities (20 U.S.C. 1681 et seq);
- Federal transit laws, specifically 49 U.S.C. § 5332 (prohibiting discrimination based on race, color, religion, national origin, sex (including gender identity), disability, age, employment, or business opportunity).

\*The Contractor has read and is familiar with the terms above:

**Contractor's Initials** 

Date

#### Implementation

- The nondiscrimination language above (with initials line) will be appended to any *existing* contracts, purchase orders, and agreements that do not include it, and initialed by the responsible official of the other organization.
- The nondiscrimination language above (without initials line) will be incorporated as standard language before the signature page of our standard contracts, purchase orders, and agreements.
- The Title VI Coordinator will review *existing* contracts to ensure the language has been added.

#### 6.2 NONDISCRIMINATION NOTICE TO PROSPECTIVE BIDDERS

The Transylvania County Transportation, in accordance with Title VI of the Civil Rights Act of 1964 and related nondiscrimination authorities, and Title 49 Code of Federal Regulations, Parts 21 and 26, hereby notifies all bidders that it will affirmatively insure that in any contact entered into pursuant to this advertisement, minority and women business enterprises will be afforded full opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, national origin, sex, age, creed, limited English proficiency, low-income, or disability in consideration for an award.

#### Implementation

- The nondiscrimination language above will be included in all solicitations for bids for work or material and proposals for negotiated agreements to assure interested firms that we provide equal opportunity and do not discriminate.
- Outreach efforts will be made to minority and women-owned firms that work in requested fields and documented.
- Unless specifically required under Disadvantaged Business Enterprise (DBE) or Affirmative Action programs, all contractors will be selected without regard to their race, color, national origin, or sex.

#### 7.0 EXTERNAL DISCRIMINATION COMPLAINT PROCEDURES

These discrimination complaint procedures outline the process used by Transylvania County Transportation to process complaints of alleged discrimination filed under Title VI of the Civil Rights Act of 1964 and related nondiscrimination laws that are applicable to Transylvania County Transportation programs, services, and activities. Complaints will be investigated by the appropriate authority. Upon completion of an investigation, the complainant will be informed of all avenues of appeal. Every effort will be made to obtain early resolution of complaints at the lowest level possible by informal means.

#### FILING OF COMPLAINTS

- 1. Applicability These procedures apply to the beneficiaries of our programs, activities, and services, such as the members of the public and any consultants/contractors we hire.
- 2. Eligibility Any person or class of persons who believes that he/she has been subjected to discrimination or retaliation prohibited by any of the Civil Rights authorities based upon race, color, sex, age, national origin, creed (religion) or disability, may file a written complaint. The law prohibits intimidation or retaliation of any sort. The complaint may be filed by the affected individual or a representative and must be in writing.
- **3.** Time Limits and Filing Options A complaint must be filed no later than 180 calendar days after the following:

- > The date of the alleged act of discrimination; or
- > The date when the person(s) became aware of the alleged discrimination; or
- Where there has been a continuing course of conduct, the date on which that conduct was discontinued or the latest instance of the conduct.

Complaints may be submitted to the following entities:

- Transylvania County Transportation, 106 E. Morgan Street, Suite 205, Brevard, NC 28712; or (828) 884-3203
- North Carolina Department of Transportation, Office of Civil Rights, External Civil Rights Section, 1511 Mail Service Center, Raleigh, NC 27699-1511; 919-508-1830 or toll free 800-522-0453
- US Department of Transportation, Departmental Office of Civil Rights, External Civil Rights Programs Division, 1200 New Jersey Avenue, SE, Washington, DC 20590; 202-366-4070

Federal Transit Administration, Office of Civil Rights, ATTN: Title VI Program Coordinator, East Bldg. 5<sup>th</sup> Floor – TCR, 1200 New Jersey Avenue, SE, Washington, DC 20590

- US Department of Justice, Special Litigation Section, Civil Rights Division, 950 Pennsylvania Avenue, NW, Washington, DC 20530, 202-514-6255 or toll free 877-218-5228
- 4. Format for Complaints Complaints shall be in writing and signed by the complainant(s) or a representative and include the complainant's name, address, and telephone number. Complaints received by fax or e-mail will be acknowledged and processed. Allegations received by telephone or in person will be reduced to writing, may be recorded and will be provided to the complainant for confirmation or revision before processing. Complaints will be accepted in other languages, including Braille.
- 5. Discrimination Complaint Form The Discrimination Complaint Form is consistent with the FTA Certifications & Assurances, "Nondiscrimination Assurance."
- 6. Complaint Basis Allegations must be based on issues involving race, color, national origin, sex, age, creed (religion) or disability. The term "basis" refers to the complainant's membership in a protected group category.

Protected Categories	Definition	Examples	Applicable Statutes and Regulations FTA
Race	An individual belonging to one of the accepted racial groups; or the perception, based usually on physical characteristics that a person is a member of a racial group	Black/African American, Hispanic/Latino, Asian, American Indian/Alaska Native, Native Hawaiian/Pacific Islander, White	Title VI of the Civil Rights Act of 1964; 49 CFR Part 21; 49 U.S.C. 5332(b); FTA Circular 4702.1B
Color	Color of skin, including shade of skin within a racial group	Black, White, brown, yellow, etc.	
National Origin	Place of birth. Citizenship is not a factor. Discrimination based on language or a person's accent is also covered.	Mexican, Cuban, Japanese, Vietnamese, Chinese	
Sex	Gender	Women and Men	49 U.S.C. 5332(b); Title IX of the Education Amendments of 1972
Age	Persons of any age	21 year old person	Age Discrimination Act of 1975
Disability	Physical or mental impairment, permanent or temporary, or perceived.	Blind, alcoholic, para- amputee, epileptic, diabetic, arthritic	Section 504 of the Rehabilitation Act of 1973; Americans with Disabilities Act of 1990
Creed	Religion.	Muslim, Christian, Hindu, Atheist	49 U.S.C. 5332(b)

#### **Complaint Processing**

- 1. When a complaint is received, an Acknowledgment Letter and a Complainant Consent/Release Form will be mailed to the complainant within ten (10) business days by registered mail.
- 2. We will consult with the NCDOT Title VI Program to determine the acceptability and jurisdiction of all complaints received. (Note: If NCDOT will investigate, the Title VI Program will be responsible for the remainder of this process. We will record the transfer of responsibility in our complaints log).
- 3. Additional information will be requested if the complaint is incomplete. The complainant will be provided 15 business days to submit any requested information and the signed Consent Release form. Failure to do so may be considered good cause for a determination of no investigative merit.
- 4. Upon receipt of the requested information and determination of jurisdiction, we will notify the complainant and respondent of whether the complaint has enough merit to warrant investigation.
- 5. If the complaint is investigated, the notification shall state the grounds of our jurisdiction, while informing the parties that their full cooperation will be required in gathering additional information and assisting the investigator.
- 6. If the complaint does not warrant investigation, the notification to the complainant shall specifically state the reason for the decision.

#### **Complaint Log**

- 1. When a complaint is received, the complaint will be entered into the Discrimination Complaints Log with other pertinent information and assigned a **Case Number.** (Note: All complaints must be logged).
- 2. The complaints log will be submitted to the NCDOT's Civil Rights office during Title VI compliance reviews. (Note: NCDOT may also be request the complaints log during pre-grant approval processes).
- 3. The Log Year(s) since the last submittal will be entered (e.g., 2015-2018, 2017-2018, FFY 2018, or 2018) and the complaints log will be signed before submitting the log to NCDOT.
- 4. When reporting no complaints, check the No Complaints or Lawsuits box and sign the log.

#### Transylvania County Transportation DISCRIMINATION COMPLAINT FORM

		discrimination based upon race, color, portation, within 180 days after the disc						
Last Name:		First Name:						
Mailing Address:		City	State	Zip				
Home Telephone: Work Telephone: E-mail Address								
Identify the Category of Disc	rimination:							
RACE		NATIONAL ORIGIN		x				
CREED (RELIGION)		LIMITED ENGLISH PROFIC	IENCY AG	E				
*NOTE: Title VI bases are race, col	or, national origin. All other bases are	found in the "Nondiscrimination Assurance" of t	he FTA Certifications &	Assurances.				
Identify the Race of the Com	plainant							
Black	U White	🗌 Hispanic	🗌 Asian Am	erican				
American Indian	Alaskan Native	Pacific Islander	Other					
		nclude earliest date of discrimination ar						
Names of individuals respon-	sible for the discriminatory action	on(s):						
as possible what happened a	against? Describe the nature c and why you believe your prote you. (Attach additional page(	of the action, decision, or conditions of t cted status (basis) was a factor in the c (s), if necessary).	he alleged discrimin liscrimination. Inclu	nation. Explain as clearly de how other persons				
protected by these laws. If yo	ou feel that you have been reta	because he/she has either taken actio liated against, separate from the discrir ou believe was the cause for the allege	mination alleged ab					
	s, fellow employees, superviso ditional page(s), if necessary).	rs, or others) whom we may contact for	additional informat	tion to support or clarify				
<u>Name</u>	<u>Address</u>		Telep	<u>ohone</u>				
1								
2								
J								
4								

#### DISCRIMINATION COMPLAINT FORM

Have you filed, or intend to file, a complaint regarding the matter raised with any of the follow all that apply.	wing? If yes, please provide the filing dates. Check
NC Department of Transportation	
Federal Transit Administration	
US Department of Transportation	
US Department of Justice	
Federal or State Court	
Other	
Have you discussed the complaint with any Transylvania County Transportation representa of discussion.	tive? If yes, provide the name, position, and date
Please provide any additional information that you believe would assist with an investigation	).
Briefly explain what remedy, or action, are you seeking for the alleged discrimination.	
**WE CANNOT ACCEPT AN UNSIGNED COMPLAINT. PLEASE SIGN AND	DATE THE COMPLAINT FORM BELOW.
COMPLAINANT'S SIGNATURE	DATE
MAIL COMPLAINT FORM TO: Transylvania County Transportation	
106 E. Morgan Street, Suite 205	
Brevard, NC 28712	
transport@transylvaniacounty.org (828) 884-3203	
FOR OFFICE USE ONLY	
Date Complaint Received:	
Processed by:	
Case #:	
Referred to: NCDOT IFTA Date Referred:	

# **DISCRIMINATION COMPLAINTS LOG**

Log Year(s):

						,
						CASE NO.
						COMPLAINANT NAME
]						RACE/ GENDER
						RESPONDEN T NAME
						BASIS
						DATE FILED
						DATE RECEIVE D
						ACTION TAKEN
						DATE INVESTIG. COMPLETED
						DISPOSITION

## No Complaints or Lawsuits

I certify that to the best of my knowledge, the above described complaints or lawsuits alleging discrimination, or <u>no</u> complaints or lawsuits alleging discrimination, have been filed with or against **Transylvania County Transportation** since the previous Title VI Program submission to NCDOT.

Signature of Title VI Coordinator or Other Authorized Official

Print Name and Title of Authorized Official

Date

#### INVESTIGATIVE GUIDANCE

- **A.** Scope of Investigation An investigation should be confined to the issues and facts relevant to the allegations in the complaint, unless evidence shows the need to extend the issues.
- **B.** Developing an Investigative Plan It is recommended that the investigator prepares an Investigative Plan (IP) to define the issues and lay out the blueprint to complete the investigation. The IP should follow the outline below:
  - 1. Complainant(s) Name and Address (Attorney name and address if applicable)
  - 2. Respondent(s) Name and Address (Attorney for the Respondent(s) name and address)
  - 3. Applicable Law(s)
  - 4. Basis/(es)
  - 5. Allegation(s)/Issue(s)
  - 6. Background
  - 7. Name of Persons to be interviewed
    - a. Questions for the complainant(s)
    - b. Questions for the respondent(s)
    - c. Questions for witness(es)
  - 8. Evidence to be obtained during the investigation
    - a. Issue e.g., Complainant alleges his predominantly African American community was excluded from a meeting concerning a future project which could affect the community.
      - i. Documents needed: e.g., mailing list which shows all physical addresses, P.O. Box numbers, property owner names, and dates when the meeting notification was mailed; other methods used by the RPO to advertise the meeting.
- **C.** Request for Information The investigator should gather data and information pertinent to the issues raised in the complaint.
- D. Interviews Interviews should be conducted with the complainant, respondent, and appropriate witnesses during the investigative process. Interviews are conducted to gain a better understanding of the situation outlined in the complaint of discrimination. The main objective during the interview is to obtain information that will either support or refute the allegations.
- E. Developing an Investigative Report The investigator should prepare an investigative report setting forth all relevant facts obtained during the investigation. The report should include a finding for each issue. A sample investigative report is provided in Appendix D.

#### 8.0 SERVICE AREA POPULATION CHARACTERISTICS

To ensure that Title VI reporting requirements are met, we will collect and maintain population data on potential and actual beneficiaries of our programs and services. This section contains relevant population data for our overall service area. This data provides context for the Title VI Nondiscrimination Program and will be used to ensure nondiscrimination in public outreach and delivery of our programs and services.

#### 8.1 RACE AND ETHNICITY

The following table was completed using data from Census Table QT-P3, Race and Hispanic or Latino Origin: 2020:

Race and Ethnicity	Number	Percent
Total Population	34039	100
White	31138	91.5
Black or African American	1454	4.3
American Indian or Alaska Native	130	0.4
Asian	56	0.2
Native Hawaiian and Other Pacific Islander	1	0.0
Some other Race	549	1.6
Two or More Races	711	2.1
HISPANIC OR LATINO (of any race)	1131	3.3
Mexican	951	2.8
Puerto Rican	16	0.0
Cuban	50	0.1
Other Hispanic or Latino	114	0.3

#### 8.2 AGE & SEX

The following table was completed using data from Census Table S0101, Age Groups and Sex: 2020:

		Number		Percent				
Age	Both sexes	Male	Female	Both sexes	Male	Female		
Total Population	34039	16273	17766	100%	47.8	52.2		
Under 5 years	1368	752	616	4.0	4.6	3.5		
Under 18 years	5332	2680	2652	15.7	16.5	14.9		
18 years and over	28707	13795	15114	84.3				
65 years and over	10270	4686	5584	30.2	28.8	31.4		
Median Age	51.9	49.7	53.3			•		

#### 8.3 **DISABILITY**

The following table was completed using data from 2021 Census Table S1810, Disability

Characteristics:

	Тс	otal	With a D	Disability	Percent with	n a Disability
Subject	Estimate	Margin of Error +/-	Estimate	Margin of Error +/-	Estimate	Margin of Error +/-
Total civilian noninstitutionalized population	32563					
Population under 5 years	1345	+/-104	50	+/-79	3.7	+/-5.7
Population 5 to 17 years	3857	+/-148	227	+/-100	5.9	+/-2.5
Population 18 to 64 years	17641	+/-307	1610	+/-429	15.8	+/-4.5
Population 65 years and over	9720	+/-161	2854	+/-504	60.8	+/-10.5
SEX						
Male	15810	+/-179	2561	+/-373	16.2	+/-2.3
Female	16753	+/-187	2180	+/-353	13.0	+/-2.1
RACE AND HISPANIC OR LATINO ORIGIN	1090	+/-***				
White	29651	+/-229	4425	+/-586	14.9	+/-2.0
Black or African American	1361	+/-99	229	+/-108	16.8	+/-7.9
American Indian and Alaska Native	55	+/-40	8	+/-14	14.5	+/-25.3
Asian	31	+/-38	0	+/-28	0	+/-59.1
Native American and Other Pacific Islander	0	+/-28	0	+/-28	0.0	+/-*
Some other Race	407	+/-199	0	+/-26	0.0	+/-9.4
Two or more races	1058	+/-239	79	+/-37	7.5	+/-3.9
Hispanic or Latino	1120	+/-13	21	+/-35	1.9	+/-3.2

#### 8.4 POVERTY

The following table was completed using data from 2021 Census Table S1701, Poverty Status in the Past 12 Months:

	Total		Below po	verty level	Percent below poverty level	
Subject	Estimate	Margin of Error +/-	Estimate	Margin of Error +/-	Estimate	Margin of Error +/-
Population for whom poverty status is determined	31984	+/-310	4187	+/-743	13.1	+/-2.3
AGE						
Under 18	5167	+/-123	987	+/-369	19.1	+/-7.3
18 to 64	17097	+/-329	2390	+/-461	14.0	+/-2.7
65 years and over	9720	+/-109	810	+/-311	8.3	+/-3.2
SEX						
Male	15492	+/-221	2013	+/-492	13.0	+/-3.2
Female	16492	+/-261	2174	+/-471	13.2	+/-2.8
RACE AND HISPANIC OR LATINO ORIGIN						
White	29232	+/-285	3652	+/700	12.5	+/-2.4
Black or African American	1252	127	433	+/205	34.6	+/-15.8
American Indian and Alaska Native	55	+/40	0	+/-28	0.0	+/-44.4
Asian	28	+/-37	0	+/28	0.0	+/-62.2
Native American and Other Pacific Islander	0	+/-28	0	+/-28		**
Some other Race	391	+/-195	57	+/-88	14.6	+/-25.6
Two or more races	1026	+/-234	45	+/-64	4.4	+/-5.9
Hispanic or Latino	1085	+32	66	+/-115	6.1	+/10.6
All individuals below:						
50 percent of poverty level	1719	+/-441	Х	Х	Х	х
125 percent of poverty level	5646	+/-837	х	X	х	х
150 percent of poverty level	6757	+/-797	Х	Х	Х	х
185 percent of poverty level	9372	+/-46	Х	Х	Х	Х
200 percent of poverty level	10424	+/-989	х	x	х	Х

#### 8.5 HOUSEHOLD INCOME

The following table was completed using data from 2021 Census Table S1901, Income in the Past 12 Months (In 2013 Inflation-Adjusted Dollars):

	Households		
Subject	Estimate	Margin of Error +/-	
Total	14113	+/-496	
Less than \$10,000	6.1%	+/-2.2	
\$10,000 to \$14,999	5.1%	+/-1.5	
\$15,000 to \$24,999	7.1%	+/-1.7	
\$25,000 to \$34,999	12.0%	+/-2.2	
\$35,000 to \$49,999	13.8%	+/-2.6	
\$50,000 to \$74,999	18.0%	+/-2.9	
\$75,000 to \$99,999	15.5%	+/-2.1	
\$100,000 to \$149,999	12.4%	+/-2.3	
\$150,000 to \$199,999	5.1%	+/-1.6	
\$200,000 or more	4.9%	+/-1.3	
Median income (dollars)	40880	+/-1413	
Mean income (dollars)	50374	+/-2748	

#### 8.6 LIMITED ENGLISH PROFICIENCY POPULATIONS

Factor #1 of Section 10.5 of this document represents Census Table B16001 and is also available in Appendix E.

#### 8.7 POPULATION LOCATIONS

Federal-aid recipients are required to identify the characteristics and locations of populations they serve, particularly by race/ethnicity, poverty and limited English proficiency. We will document this narratively or through maps that overlay boundaries and demographic features on specific communities, and provide this information to NCDOT, upon request.

#### 9.0 TITLE VI EQUITY ANALYSES (AND ENVIRONMENTAL JUSTICE ASSESSMENTS)

**Title VI Equity Analyses.** In accordance with FTA Circular 4702.1B, a Title VI equity analysis will be conducted whenever we construct a facility, such as a vehicle storage facility, maintenance facility, or operation center. The equity analysis will be conducted during the planning stage, with regard to the location of the facility, to determine if the project could result in a disparate impact to minority communities based on race, color or national origin. Accordingly, we will look at various alternatives before selecting a site for the facility. Project-specific demographic data on potentially affected communities and their involvement in decision-making activities will be documented. Title VI Equity Analyses will remain on file indefinitely, and copies will be provided to NCDOT, upon request, during compliance reviews or complaint investigations.

**Environmental Justice Analyses.** As required by FTA C 4703.1, environmental justice (EJ) analyses will be conducted to determine if our programs, policies, or activities will result in disproportionately high and adverse human health and environmental effects on minority populations and low-income populations. EJ applies to our projects, such as when we construct or modify a facility, and our policies, such as when there will be a change in service, amenities or fares. Thus, we will look at various alternatives and seek

input from potentially affected communities before making a final decision. Demographic data will be collected to document their involvement in the decision-making process. EJ analyses will remain on file indefinitely, and copies will be provided to NCDOT, upon request, during compliance reviews or complaint investigations.

#### 10.0 PUBLIC INVOLVEMENT

#### **10.1 INTRODUCTION**

Effective public involvement is a key element in addressing Title VI in decision-making. This **Public Participation Plan** describes how Transylvania County Transportation will disseminate vital agency information and engage the public. We will seek out and consider the input and needs of interested parties and groups traditionally underserved by transportation systems who may face challenges accessing our services, such as minority and limited English proficient (LEP) persons. Underlying these efforts is our commitment to determining the most effective outreach methods for a given project or population.

General public involvement practices will include:

- Expanding traditional outreach methods. Think outside the box: Go to hair salons, barbershops, street fairs, etc.
- Providing for early, frequent and continuous engagement by the public.
- Use of social media and other resources as a way to gain public involvement.
- Coordinating with community- and faith-based organizations such as the Hispanic Liaison, educational
  institutions, and other entities to implement public engagement strategies that reach out specifically to
  members of affected minority and/or LEP communities.
- Providing opportunities for public participation through means other than written communication, such as personal interviews or use of audio or video recording devices to capture oral comments.
- Considering radio, television, or newspaper ads on stations and in publications that serve LEP populations. Outreach to LEP persons could also include audio programming available on podcasts.

#### **10.2 PUBLIC NOTIFICATION**

Passengers and other interested persons will be informed of their rights under Title VI and related authorities with regard to our program. The primary means of achieving this will be posting and disseminating the policy statement and notice as stipulated in Sections 3.0 and 4.0, respectively. Additional measures may include verbally announcing our obligations and the public's rights at meetings, placing flyers at places frequented by targeted populations, and an equal opportunity tag-on at the end of radio announcements. The method of notification will be determined through an initial screening of the area.

#### **10.3 DISSEMINATION OF INFORMATION**

Information on Title VI and other programs will be crafted and disseminated to employees, contractors and subrecipients, stakeholders, and the general public. Public dissemination efforts may vary depending on factors present, but will generally include: posting public statements setting forth our nondiscrimination policy in eye-catching designs and locations; placing brochures in public places, such as government offices, transit facilities, and libraries; having nondiscrimination language within contracts; including nondiscrimination notices in meeting announcements and handouts; and displaying our Notice of Nondiscrimination at all our public meetings.

At a minimum, nondiscrimination information will be disseminated on our website and on posters in conspicuous areas at our office(s). Project-related information and our most current Title VI-related information will be maintained online.

#### **10.4 MEETINGS AND OUTREACH**

There is no one-size-fits-all approach to public involvement. A variety of comprehensive and targeted public participation methods will be used to facilitate meaningful public involvement. Methods for engaging stakeholders and target audiences, including traditionally underserved and excluded populations (i.e., minorities, youth, low-income, the disabled, etc.) will include the following:

#### Public Relations and Outreach

Public relations and outreach (PRO) strategies aim to conduct well-planned, inclusive and meaningful public participation events that foster good relations and mutual trust through shared decision-making with the communities we serve.

- We will seek out and facilitate the involvement of those potentially affected.
- Public events will aim to be collaborative, fun, and educational for all, rather than confrontational and prescriptive.
- Media plans will typically involve multiple channels of communication like mailings, radio, TV, and newspaper ads.
- Abstract objectives will be avoided in meeting announcements. Specific "attention-grabbing" reasons to attend will be used, such as "Help us figure out how to relieve congestion on [corridor name]" or "How much should it cost to ride the bus? Let us know on [date]."
- Efforts will be made to show how the input of participants can, or did, influence final decisions.
- We will do our best to form decision-making committees that look like and relate to the populations we serve.
- We will seek out and identify community contacts and partner with local community- and faith-based organizations that can represent, and help us disseminate information to, target constituencies.
- Demographic data will be requested during public meetings, surveys, and from community contacts and committee members.

#### Public Meetings

"Public meeting" refers to any meeting open to the public, such as hearings, charrettes, open house and board meetings.

- Public meetings will be conducted at times, locations, and facilities that are convenient and accessible.
- Meeting materials will be available in a variety of predetermined formats to serve diverse audiences.
- An assortment of advertising means may be employed to inform the community of public meetings.
- Assistance to persons with disabilities or limited English proficiency will be provided, as required.

#### Small Group Meetings

A small group meeting is a targeted measure where a meeting is held with a specific group, usually at their request or consent. These are often closed meetings, as they will typically occur on private property at the owner's request.

- If it is determined that a targeted group has not been afforded adequate opportunities to participate, the group will be contacted to inquire about possible participation methods, including a group meeting with them individually.
- Unless unusual circumstances or safety concerns exist, hold the meeting at a location of the target group's choosing.
- Share facilitation duties or relinquish them to members of the target group.

• Small group discussion formats may be integrated into larger group public meetings and workshops. When this occurs, the smaller groups will be as diverse as the participants in the room.

#### Community Surveying

- Opinion surveys will occasionally be used to obtain input from targeted groups or the general public on their transportation needs, the quality or costs of our services, and feedback on our public outreach efforts.
- Surveys may be conducted via telephone, door-to-door canvassing, at community fairs, by placing drop boxes in ideal locations, or with assistance from other local agencies like social services.
- Surveys will be translated into languages other than English, when appropriate.

#### **10.5 LIMITED ENGLISH PROFICIENCY**

Limited English Proficient (LEP) persons are individuals for whom English is not their primary language and who have a limited ability to read, write, speak, or understand English. These individuals reported to the U.S. Census Bureau that they speak English less than very well.

To comply with USDOT's LEP Policy Guidance and Executive Order 13166, this section of our Title VI Plan outlines the steps we will take to ensure meaningful access by LEP persons to all benefits, services and information provided under our programs and activities. A four-factor analysis was conducted to determine the LEP language groups present in our planning area and the specific language services that are needed.

#### Four Factor Analysis

This Four Factor Analysis is an individualized assessment that balances the following four factors:

- (1) The number or proportion of LEP persons eligible to be served or likely to be encountered by a program, activity, or service of the recipient or grantee;
- (2) The frequency with which LEP individuals come in contact with the program;
- (3) The nature and importance of the program, activity, or service provided by the recipient to people's lives; and
- (4) The resources available to the recipient and costs.

Factor #1: The number or proportion of LEP persons eligible to be served or likely to be encountered by the program, activity, or service of the recipient.

Table ID: B16001

LANGUAGE SPOKEN AT HOME	Estimate	Margin of Error	Percent of Population	Margin of Error
Total (population 5 years and over):	31626	+/- 112	100%	(X)
Speak only English	30379	+/-333	96%	+/-
Spanish or Spanish Creole:	855	+/-344	3%	+/-
Speak English "very well"	533	+/- 269	62%	+/- %
Speak English less than "very well"	322	+/- 123	38%	+/- %
French (incl. Patois, Cajun):	115	+/- 93	0.4%	+/-
Speak English "very well"	100	+/- 93	87%	+/-
Speak English less than "very well"	15	+/- 93	13%	+/-
German:	87	+/- 54	0.3%	+/- %
Speak English "very well"	60	+/- 32	69%	+/- %
Speak English less than "very well"	27	+/- 25	31%	+/- %

In Transylvania County out of an estimated total population of 31,626, 30,379 persons have been identified as speak only English. 855 persons have identified themselves as Spanish or Spanish Creole. Out of those 855 persons, 533 speak English "very well" and 322 "speaks English less than well". This language group is less than 1% and below the 5% or 1,000 person thresholds. All of the other language groups listed above are below the safe harbor threshold.

#### Factor #2: The frequency with which LEP individuals come in contact with the program.

Contact with LEP individuals are potentially made through telephone calls, in person and annual rider surveys. Transylvania County estimates that fewer than four persons with limited English proficiency have contacted the agency in the past year.

Transylvania County Transportation logs the number of requests for information in languages other than English to enumerate the frequency of LEP persons who come in contact with the agency's programs and services.

Factor #3: The nature and importance of the program, activity, or service provided by the recipient to people's lives.

Transylvania County Public Transportation provides demand response transportation services for the all residents of Transylvania County. This service offers affordable access to destinations such as employment, shopping and medical services, thus improving the quality of life for Transylvania County residents.

Annually, Transylvania County Transportation conducts a rider survey to learn what motivates clients, what is important to them, and gather meaningful feedback. This survey is provided in both English and Spanish. Transylvania County Transportation will continue to review all questions so that the data will also reveal the frequency of contact with LEP individuals and the importance of transportation services.

#### Factor #4: The resources available to the recipient and costs.

Transylvania County Transportation will ensure that LEP individuals are provided meaningful access to services provided and understand rules and regulations. While the language group, Spanish or Spanish Creole is less than 1% and below the 5% or 1,000 person threshold, Transylvania County provides written translation in client materials such as brochures, rider surveys and rules for riders. Transylvania County Transportation will also provide effective bilingual / interpretive services by using a telephone interpretive service when requested or if a language is to be determined.

#### LANGUAGE ASSISTANCE PLAN

As a result of the above four factor analysis, a Language Assistance Plan (LAP) was not required. However, reasonable attempts will be made to accommodate any persons encountered who require written translation or oral interpretation services.

#### Language Assistance Measures

The following general language assistance measures are reasonable and achievable for our organization at this time:

- Translating public notices posted in the local paper and at stations, stops, and in vehicles into any languages that meet the safe harbor threshold in Factor 1.
- Vital documents—such as brochures with service times and routes—are translated into Spanish
  across the entire service area, and available in our facilities, doctor's offices and shopping centers.
- Making a concerted effort to inform LEP persons of available language assistance via staff, broadcast media, relationship-building with organizations, and our website.
- Posting vital bulletin board information and disseminating community surveys in various languages.
- Providing translation and interpretive services when appropriate (upon request or predetermined) at meetings.
- Determining how best to take public involvement to LEP groups directly, including through small group meetings.
- Where possible, utilizing or hiring staff who speak a language other than English and can provide competent language assistance.
  - Note: We will not ask community-based organizations (CBO) to provide, or serve as, interpreters at our meetings. Relying upon CBOs in that capacity could raise ethical concerns. If a CBO decides (on its own) to translate any materials for its constituents, or bring interpreters it trusts to our meetings, we will not object. That is their right.
- Using language identification flashcards to determine appropriate services.
- Establishing a process to obtain feedback on our language assistance measures.

#### Written Translation and Oral Interpretation

Vital documents will be translated for each eligible LEP language group in our service area that constitutes 5% or 1,000, whichever is less, of the population of persons eligible to be served or likely to be encountered. Translated materials will be placed online and in appropriate public (or private) places accessible to LEP persons. The safe harbor provisions apply to the translation of written documents only, and do not affect the requirement to provide meaningful access to LEP individuals through competent oral interpreters where oral language services are needed and are reasonable. When appropriate, translation of any document will be communicated orally in the appropriate language.

In the event that the 5% trigger is reached for a LEP language group that is fewer than 50 persons, written notice will be provided in the primary language of that group of the right to receive competent oral interpretation of vital written materials, free of cost. The most effective method of notice, which could be an ad in the local newspaper or other publication, a radio commercial, or door hangers, will be determined in consideration of the circumstances on the ground and in coordination with LEP community contacts.

#### Staff Support for Language Assistance

- Agency staff will be provided a list of referral resources that can assist LEP persons with written translation and oral interpretation, including the Title VI Officer and any outside consultant contracted to provide language services. This list will be updated as needed to remain current.
- All main offices and vehicles will have on hand a supply of language assistance flashcards and materials translated into the languages of the largest LEP language groups. When encountered by an LEP person, staff (including drivers) should present the individual with an iSpeak flashcard and let them choose the language. Do not assume you know their preferred language. Drivers are permitted to seek volunteer assistance from other passengers before contacting a referral resource. Document the encounter and report it to the Title VI Coordinator.
- <u>Training</u>: All employees will be instructed on our procedures for providing timely and reasonable assistance to LEP persons. New employee orientation will also explain these procedures to new hires.

Staff routinely encountering LEP persons by telephone or in person will receive annual refresher training. All other employees will be reminded of LEP through annual Title VI program acknowledgements (Section 5.0) and basic Title VI trainings (Section 11.0).

#### Project-Specific LEP Outreach

A project-specific four factor analysis will be conducted for any project or outreach event limited to a specific geographical area (i.e., the project study area or outreach area, respectively). Language assistance will be provided in accordance with the measures already outlined, including translating written materials for each LEP language group that is 5% or 1,000, whichever is less, of the project or outreach area population.

#### Monitoring and Updating the LAP

Monitoring of daily interactions with LEP persons will be continuous, thus language assistance techniques may be refined at any time. This Plan will be periodically reviewed—at least annually—to determine if our assistance measures and staff training are working. Resource availability and feedback from agency staff and the general public will be factors in the evaluation and any proposed updates. Among other practices, this process will include working with LEP community contacts to determine if our employees are responding appropriately to requests made with limited English or in languages other than English, and observing how agency staff responds to requests, including observing drivers or surveying riders. To the best of our ability, we will attempt to never eliminate a successful existing LEP service. Significant LEP program revisions will be approved or adopted by our board or designated official and dated accordingly. LEP data and procedures will be reviewed and updated at least once every three years.

#### **10.6 DEMOGRAPHIC REQUEST**

The following form was used to collect required data on Key Community Contacts and nonelected committee members.

Transylvania County Transportation is required by Title VI of the Civil Rights Act of 1964 and related authorities to record demographic information on members of its boards and committees. Please provide the following information:

Race/Ethnicity:	National Origin: (if born outside the U.S.)
☐ White	Mexican
Black/African American	Central American:
🗌 Asian	South American:
American Indian/Alaskan Native	Puerto Rican
Native Hawaiian/Pacific Islander	Chinese
Hispanic/Latino	☐ Vietnamese
Other (please specify):	☐ Korean
	Other (please specify):
Gender: 🗌 Male 🛛 Female	<b>Age:</b> ☐ Less than 18 ☐ 45-64
Disability: 🗌 Yes 🗌 No	□ 18-29 □ 65 and older □ 30-44
I choose not to provide any of the information req	uested above:

Completed forms will remain on file as part of the public record. For more information regarding Title VI or this request, please contact Transylvania County Transportation at (828) 884-3203 or by email at transport@transylvaniacounty.org

Please sign below acknowledging that you have completed this form.

Thank you for your participation!

Namo	(nrint)	
Name	(print)	

Signature: \_\_\_\_

#### Implementation

- Forms will be completed prior to NCDOT Title VI reviews and remain on file for three years.
- All new and existing members of appointed decision-making boards or committees will be *required* to complete this form for reporting purposes.
- If a member, for whatever reason, selects *"I choose not to provide any of the information requested above,"* this will be accepted as a *completed* form.
- If a member chooses not to provide any of the information on the form, the Title VI Coordinator will be permitted to indicate that member's race and gender, based on the Coordinator's best guess.
- Data from these forms will be used to complete the Demographic Request Table.
- Once a new member submits this form, the Demographic Request Table for the associated committee will be updated.

#### **10.7 Key Community Contacts**

Contact Name	Community Name	Interest or Affiliation	Also a Committee Member? (Y/N)
Jaime Laughter	Transylvania County	Transylvania County Manager	Yes
Trisha Hogan	Transylvania County	Transylvania County Clerk to the Board of Commissioners	No
Mike Hawkins	Transylvania County	Transylvania County Board of Commissioners Chairman	No
Jonathan Griffin	Transylvania County	Transylvania County Finance Director	No

Contact information for key community contacts is not public information and is maintained outside of this document. Any staff member who wishes to contact any individual listed above must request that information from the Title VI Coordinator.

#### 10.8 SUMMARY OF OUTREACH EFFORTS MADE SINCE THE LAST TITLE VI PROGRAM SUBMISSION

Transylvania County Transportation continuously coordinates with individuals, institutions and/or organizations to engage county residents. Transportation uses general public relations, special events, surveys, public hearings and community forum meetings as public outreach tools. Advertising in the local newspaper, distribution of brochures during public events and the Transylvania County website is used to inform the media of public meetings.

The Transylvania County Transportation Planner regularly speaks and is a member of the Transylvania County Council on Aging, Transylvania County Senior Services Taskforce, leads the Transportation Advisory Board and is a member of the Transportation Advisory Council. All of these are citizen-based organizations that have open forum meetings available to the public. The Transportation Planner has also presented at TRAIN (Transylvania Resource Access Information Network) and Division of Services for the Blind to inform the community of transportation programs and services.

#### **11.0 STAFF TRAINING**

All employees will receive basic Title VI training at least once every three years. New hires will receive this training within 15 days of their start date. Basic training will cover all sections of this Plan and our overall Title VI obligations. Staff may receive specialized training on how Title VI applies to their specific work areas. Those who routinely encounter the public, such as office personnel, call center staff, and vehicle drivers, will receive annual refresher training. Trainings will be provided or organized by the Title VI Coordinator and will often coincide with updates to our nondiscrimination policies and procedures. Records of staff trainings, such as agendas, sign-in sheets, copies of calendars, and certificates, will remain on file for at least three years (and in personnel files).

#### 12.0 NONELECTED BOARDS AND COMMITTEES – BY RACE AND GENDER

The table below depicts race and gender compositions for each of our nonelected (appointed) decisionmaking bodies. Member names and full demographics for each committee are available, upon request.

Body	Male %	Female %	Caucasian %	African American %	Asian American %	Native American %	Other %	Hispanic %
Service Area Population	47.9	52.1	91.2	4.5	0.3	0.3	2.3	3.3
Transit Advisory Board	16.7	83.3	91.7	8.3	0	0	0	0

Strategies for Representative Committees

Diversification goals will be provided to our nonelected boards and committees to help ensure that their membership mirrors our service area demographics, as adequately as possible. We will provide periodic updates on our outreach efforts at meetings. When there is an opening on a board or committee, we will ensure the following:

- Current members will be made aware of diversity goals and polled for nominees.
- Officials from local minority groups will be made aware of the diversity goals and polled for nominees.
- Key Contacts from LEP groups will be contacted and polled for nominees.
- A recruitment notice for a Board Member opening will be posted on our website.
- An advertisement of recruitment notice for a Board Member will be placed with the local newspaper and other publications popular with minorities and other protected groups.

#### **13.0 RECORD-KEEPING AND REPORTS**

As a subrecipient of FTA funds through NCDOT, we are required to submit a Title VI Program update to NCDOT every three years, on a schedule determined by NCDOT. Records will be kept to document compliance with the requirements of the Title VI Program. Unless otherwise specified, Title VI-related records shall be retained indefinitely. These records will made available for inspection by authorized officials of the NCDOT and/or FTA. Reports on Title VI-related activities and progress to address findings identified during Title VI compliance reviews may also be provided, upon request. It will occasionally be necessary to update this Title VI Plan or any of its components (e.g., complaints, Public Involvement, and LEP). Updates will be submitted to NCDOT for review and approval and adopted by our Board when required.

In addition to items documented throughout this Plan, records and reports due at the time of compliance reviews or investigations may include:

#### **Compliance Reviews**

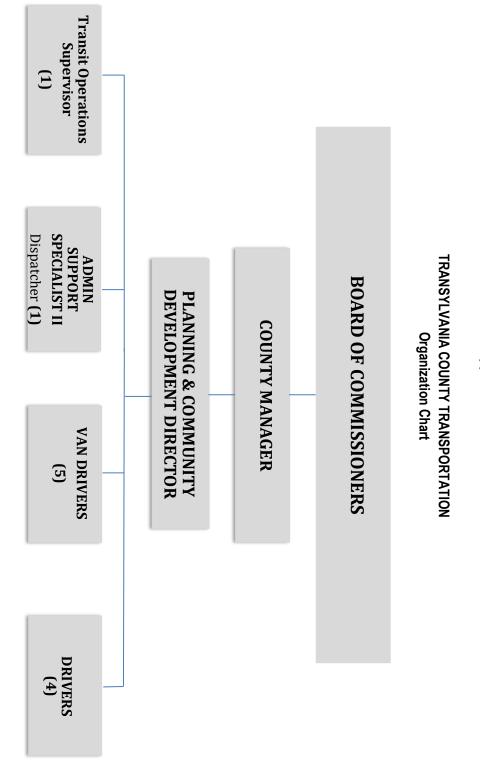
- Title VI Program Plan
- List of civil rights trainings provided or received
- Summaries from any *internal* reviews conducted
- **Complaint Investigations**
- Investigative Reports
- Discrimination complaint, as filed
- List of interviewees (names and affiliations)

- Ads and notices for specific meetings
- Findings from reviews by any other *external* agencies
- Title VI equity analyses and EJ assessments
- Discrimination Complaints Log
- Supporting Documentation (e.g., requested items, photos taken, dates and methods of contact, etc.)

#### Appendix A Applicable Nondiscrimination Authorities

During the implementation of this Title VI Program, the organization, for itself, its assignees and successors in interest, is reminded that it has agreed to comply with the following non-discrimination statutes and authorities, including but not limited to:

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d *et seq.*, 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21.
- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. § 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. § 794 *et seq.)*, as amended, (prohibits discrimination on the basis of disability); and 49 CFR Part 27;
- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 *et seq.)*, (prohibits discrimination on the basis of age);
- The Civil Rights Restoration Act of 1987, (PL 100-209), (Broadened the scope, coverage and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms "programs or activities" to include all of the programs or activities of the Federal-aid recipients, sub-recipients and contractors, whether such programs or activities are Federally funded or not);
- Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131-12189) as implemented by Department of Transportation regulations at 49 C.P.R. parts 37 and 38;
- Title IX of the Education Amendments of 1972, as amended, which prohibits you from discriminating because of sex in education programs or activities (20 U.S.C. 1681 et seq).
- Title VII of the Civil Rights Act of 1964 (42 U.S.C. § 2000e *et seq.*, Pub. L. 88-352), (prohibits employment discrimination on the basis of race, color, creed (religion), sex, or national origin);
- 49 CFR Part 26, regulation to ensure nondiscrimination in the award and administration of DOTassisted contracts in the Department's highway, transit, and airport financial assistance programs;
- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, which ensures discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;
- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency, and resulting agency guidance, national origin discrimination includes discrimination because of limited English proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100);
- Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 *et seq.)*, (prohibits discrimination on the basis of sex);
- Airport and Airway Improvement Act of 1982, (49 USC § 4 71, Section 4 7123), as amended, (prohibits discrimination based on race, creed (religion), color, national origin, or sex);
- The Federal Aviation Administration's Non-discrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex);
- Federal transit laws, specifically 49 U.S.C. § 5332 (prohibiting discrimination based on race, color, religion, national origin, sex (including gender identity), disability, age, employment, or business opportunity).



Appendix B

#### Appendix C NCDOT's Compliance Review Checklist for Transit

Req	I. Program Administration (General Requirements) uirement: FTA C 4702.1B – Title VI Requirements and Guidelines for FTA Recipients, Chapter III – General Requirements and	l Guidelines.			
Not	Note: Every NCDOT subrecipient receiving any of the FTA Formula Grants listed above must complete this section.				
	<b>Requested Items</b> (Please attach electronic documents (.pdf, .doc, etc.) or provide links to online versions)	Completed			
1.	A copy of the recipient's signed NCDOT's Title VI Nondiscrimination Agreement				
2.	Title VI Policy Statement (signed)				
3.	Title VI Notice to the Public, including a list of locations where the notice is posted				
4.	Type the name and title of your Title VI Coordinator and attach a list of their Title VI duties Name/Title:				
5.	Title VI Complaint Procedures (i.e., instructions to the public regarding how to file a Title VI discrimination complaint)				
6.	Title VI Complaint Form				
7.	List of transit-related Title VI investigations, complaints, and lawsuits (i.e., discrimination complaints log)				
8.	Public Participation Plan, including information about outreach methods to engage traditionally underserved constituencies (e.g., minorities, limited English proficient populations (LEP), low-income, disabled), as well as a summary of outreach efforts made since the last Title VI Program submission				
9.	Language Assistance Plan for providing language assistance to persons with limited English proficiency (LEP), based on the DOT LEP Guidance, which requires conducting four-factor analyses				
10.	A table depicting the membership of non-elected committees and councils, the membership of which is selected by the recipient, broken down by race, and a description of the process the agency uses to encourage the participation of minorities on such committees				
11.	A copy of board meeting minutes, resolution, or other appropriate documentation showing the board of directors or appropriate governing entity or official(s) responsible for policy decisions <i>reviewed and approved</i> the Title VI Program				
12.	A description of the procedures the agency uses to ensure nondiscriminatory administration of programs and services				
13.	<ul> <li>If you pass through FTA funds to other organizations, include a description of how you monitor your subrecipients for compliance with Title VI, and a schedule for your subrecipients' Title VI Program submissions.</li> <li>➢ No Subrecipients □</li> </ul>				
14.	<ul> <li>A Title VI equity analysis if you have constructed or conducted planning for a facility, such as a vehicle storage facility, maintenance facility, operation center, etc.</li> <li>▶ No Facilities Planned or Constructed □</li> </ul>				
15.	Copies of environmental justice assessments conducted for <b>any construction projects during</b> <b>the past three years</b> and, if needed based on the results, a description of the program or other measures used or planned to mitigate any identified adverse impact on the minority or low- income communities > No Construction Projects				

6.	If the recipient has undergone a Title VI Compliance Review in the last 3 years, please indicate	
	the year of the last review and who conducted it. Year/Agency:	

#### **II.** Transit Providers

1

Requirement: FTA C 4702.1B, Chapter IV – Requirements and Guidelines for Fixed Route Transit Providers.

**Note:** All NCDOT subrecipients that provide <u>*fixed route*</u> public transportation services (e.g., local, express or commuter bus; bus rapid transit; commuter rail; passenger ferry) must complete this section.

Not Applicable (Check this box if you do not provide <u>fixed route</u> services, and skip questions 17 and 18. This section does not apply to you if you only provide demand response services.)

	Requested Items	
	(Please attach electronic documents (.pdf, .doc, etc.) or provide links to online versions)	Completed
17.	Service standards ( <b>quantitative measures</b> ) developed for <i>each specific fixed route mode</i> that the recipient provides (standards may vary by mode) must be submitted for each of the following indicators:	
	• Vehicle load for each mode (Can be expressed as the ratio of passengers to the total number of seats on a vehicle. For example, on a 40-seat bus, a vehicle load of 1.3 means all seats are filled and there are approximately 12 standees.)	
	• Vehicle headway for each mode (Measured in minutes (e.g., every 15 minutes), headway refers to the amount of time between two vehicles traveling in the same direction on a given line or combination of lines. A shorter headway corresponds to more frequent service. Service frequency is measured in vehicles per hour (e.g., 4 buses per hour).)	
	• On time performance for each mode (Expressed as a percentage, this is a measure of runs completed as scheduled. The recipient must define what is considered to be "on time." Performance can be measured against route origins and destinations only, or against origins and destinations as well as specified time points along a route.)	
	• Service availability for each mode (Refers to a general measure of the distribution of routes within a transit provider's service area, such as setting the maximum distance between bus stops or train stations, or requiring that a percentage of all residents in the service area be within a one-quarter mile walk of bus service.)	
18.	Service policies ( <b>system-wide policies</b> ) adopted to ensure that service design and operations practices do not result in discrimination on the basis of race, color or national origin, must be submitted for each of the following:	
	• Transit amenities for each mode (e.g., benches, shelters/canopies, printed materials, escalators/elevators, and waste receptacles. <b>NOTE:</b> Attach this information <u>only</u> if you have decision-making authority over siting transit amenities or you set policies to determine the siting of amenities.)	
	• Vehicle assignment for each mode (Refers to the process by which transit vehicles are placed into service throughout a system. Policies for vehicle assignment may be based on the type or age of the vehicle, where age would be a proxy for condition, or on the type of service offered.)	

	ppendix E				
Transylvania County Limited English Proficiency Populations					
ANGUAGE SPOKEN AT HOME BY ABILITY TO SPEAK ENGLIS FOR THE POPULATION 5 YEARS AND OVER					
DATA NOTES					
TABLE ID:	B16005				
SURVEY/PROGRAM:	American Communi	ity Survey			
VINTAGE:	2021				
DATASET:	ACSDT5Y2021				
PRODUCT:	ACS 5-Year Estimate	es Detailed Tables			
UNIVERSE:	Population 5 years a	and over			
Label	Estimate	Margin of Error			
Total:	31,634	±104			
Native:	30,839	±245			
Speak only English	30,194	±302			
Speak Spanish:	382	±154			
Speak English "very well"	360	±158			
Speak English "well"	0	±28			
Speak English "not well"	22	±27			
Speak English "not at all"	0	±28			
Speak other Indo-European languages:	224	±121			
Speak English "very well"	181	±110			
Speak English "well"	31	±39			
Speak English "not well"	12	±20			
Speak English "not at all"	0	±28			
Speak Asian and Pacific Island languages:	20	±32			
Speak English "very well"	0	±28			
Speak English "well"	20	±32			
Speak English "not well"	0	±28			
Speak English "not at all"	0	±28			
Speak other languages:	19	±25			
Speak English "very well"	19	±25			
Speak English "well"	0	±28			
Speak English "not well"	0	±28			
Speak English "hot at all"	0				
	-	±28			
Foreign born:	795	±230			
Speak only English	394	±178			
Speak Spanish:	296	±124			
Speak English "very well"	32	±38			
Speak English "well"	99	±73			
Speak English "not well"	47	±56			
Speak English "not at all"	118	±95			
Speak other Indo-European languages:	93	±78			
Speak English "very well"	93	±78			
Speak English "well"	0	±28			
Speak English "not well"	0	±28			
Speak English "not at all"	0	±28			
Speak Asian and Pacific Island languages:	8	±16			
Speak English "very well"	8	±16			

#### Table: ACSDT5Y2021.B16005

Speak English "well"	0	±28
Speak English "not well"	0	±28
Speak English "not at all"	0	±28
Speak other languages:	4	±9
Speak English "very well"	0	±28
Speak English "well"	4	±9
Speak English "not well"	0	±28
Speak English "not at all"	0	±28